

Meeting: Licensing Committee

Time: 10:00am

Date: Wednesday 10th September 2025

Venue: Council Chamber, The Grange, Nutholt Lane, Ely, CB7 4EE

Enquiries regarding this agenda: Patrick Adams

Telephone: (01353) 616298

Email: patrick.adams@eastcambs.gov.uk

Committee membership

Quorum: 5 members

Conservative members

Cllr Christine Ambrose Smith
Cllr Lavinia Edwards
Cllr Mark Goldsack
Cllr Martin Goodearl (Vice-Chair)

Cllr Keith Horgan Cllr Julia Huffer (Chair)

Liberal Democrat and Independent members

Cllr Charlotte Cane
Cllr Lee Denney
Cllr Mark Inskip

Cllr John Trapp (Lead Member)

Cllr Christine Whelan Cllr Gareth Wilson

Conservative substitutes

Cllr Bill Hunt Cllr Kelli Pettitt Cllr Alan Sharp

Liberal Democrat and Independent substitutes

Cllr Chika Akinwale Cllr Christine Colbert Cllr Lorna Dupré

Lead Officer: Stewart Broome, Licensing Manager

Agenda

1. Apologies and substitutions

[oral]

2. Declarations of interests

[oral]

To receive declarations of interests from Members for any items on the agenda in accordance with the Members Code of Conduct.

3. Minutes Page 5

To confirm as a correct record both the minutes of the meeting of the Licensing Committee held on 18th June 2025.

4. Chair's announcements

[oral]

Licensing Act 2003 – Licensing Authority Statement of Licensing Policy
 Five Year Revision

Page 9

For members to approve the revised version of the Council's Statement of Licensing Policy and recommend it for approval by Council.

6. Hackney Carriage Fares – Consideration of Request from Trade to Increase Fares Page 55

To consider increasing the fares payable by members of the public to use an East Cambridgeshire District Council taxi following a formal request from members of the taxi trade.

7. Senior Licensing Officer's update

[oral]

8. Forward agenda plan

Page 67

Notes

1. Members of the public are welcome to attend this meeting. If you are visiting The Grange during normal working hours you should report to the main reception desk. If you come to an evening meeting please enter via the door in the glass atrium at the back of the building.

Admittance is on a "first come, first served" basis and public access will be from 30 minutes before the start time of the meeting. Due to room capacity restrictions, members of the public are asked, where possible, to notify Democratic Services (democratic.services@eastcambs.gov.uk or 01353 665555) of their intention to attend a meeting.

The livestream of this meeting will be available on the committee meeting's webpage (www.eastcambs.gov.uk/node/2630). Please be aware that all attendees, including those in the public gallery, will be visible on the livestream.

- 2. The Council has adopted a 'Purge on Plastics' strategy and is working towards the removal of all consumer single-use plastics in our workplace. Therefore, we do not provide disposable cups in our building or at our meetings and would ask members of the public to bring their own drink to the meeting if required.
- 3. Fire instructions for meetings:
 - if the fire alarm sounds, please make your way out of the building by the nearest available exit, which is usually the back staircase or the fire escape in the Chamber and do not attempt to use the lifts
 - the fire assembly point is in the front staff car park by the exit barrier
 - the building has an auto-call system to the fire services so there is no need for anyone to call the fire services

The Committee Officer will sweep the area to ensure that everyone is out.

- 4. Reports are attached for each agenda item unless marked "oral".
- 5. If required, all items on the agenda can be provided in different formats (such as large type, Braille or audio tape, or translated into other languages), on request, by calling main reception on (01353) 665555 or e-mail: translate@eastcambs.gov.uk
- 6. If the Committee wishes to exclude the public and press from the meeting, a resolution in the following terms will need to be passed:

"That the press and public be excluded during the consideration of the remaining item no(s). X because it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the public were present during the item(s) there would be disclosure to them of exempt information of Category X of Part I Schedule 12A to the Local Government Act 1972 (as amended)."



Minutes of a Meeting of the Licensing Committee

Held at The Grange, Nutholt Lane, Ely, CB7 4EE at 10:00am on Wednesday 18th June 2025

Present:

Cllr Chika Akinwale (substitute for Cllr Charlotte Cane)

Cllr Christine Colbert (substitute for Cllr Mark Inskip)

Cllr Lee Denney

Cllr Martin Goodearl (Vice Chair)

Cllr Keith Horgan

Cllr Julia Huffer (Chair)

Cllr Bill Hunt (substitute for Cllr Lavinia Edwards)

Cllr Kelli Pettitt (substitute for Cllr Christine Ambrose Smith)

Cllr Alan Sharp (substitute for Cllr Mark Goldsack)

Cllr John Trapp

Cllr Christine Whelan

Cllr Gareth Wilson

Officers:

Patrick Adams – Senior Democratic Services Officer Stewart Broome – Licensing Manager

In attendance:

Karen Wright – ICT Manager

1. Apologies and substitutions

Apologies for absence were received from Cllr Christine Ambrose Smith, Cllr Charlotte Cane, Cllr Lavinia Edwards, Cllr Mark Goldsack and Cllr Mark Inskip. Cllr Chika Akinwale attended as substitute for Cllr Cane. Cllr Christine Colbert attended as substitute for Cllr Inskip. Cllr Bill Hunt attended as substitute for Cllr Edwards. Cllr Kelli Pettitt attended as substitute for Cllr Ambrose Smith. Cllr Alan Sharp attended as substitute for Cllr Goldsack.

Apologies were also received from Maggie Camp, Director Legal.

2. Declarations of interest

There were no declarations of interest.

3. Minutes

The Committee received the Minutes of the Licensing Committee meeting held on 12th March 2025 and the Minutes of the Licensing (Statutory) Sub Committee on 19th May 2025.

It was resolved unanimously:

That the Minutes of the Licensing Committee meeting held on 12th March 2025 and the Minutes of the Licensing (Statutory) Sub Committee on 19th May 2025 be confirmed as a correct record and be signed by the Chair.

4. Chair's announcements

There were no Chair's announcements.

5. Licensing Act 2003 - Licensing Authority Statement of Licensing Policy - Five Year Revision

The Committee considered a report, AA9 previously circulated, that invited the Committee to approve the revised draft version of the Council's Statement of Licensing Policy, as laid out in Appendix 1. The Licensing Manager explained that the Policy needed to be reviewed every five years, and the new Policy had to be agreed in January 2026 after six weeks of consultation from 21st June to 1st August. The current Policy had served the Council well, advising applicants, officers and the Committee and so only minor amendments were required.

Cllr John Trapp stated that he had some minor textual amendments that he would share with the Licensing Manager. He recommended that the four licensing objectives that were shown on page 23 and page 39 of the agenda be included in a box to draw attention to their significance.

On the suggestion of Cllr John Trapp, it was agreed that the words "those who do not share them" in paragraph 1.17A, be amended to "those who do not have them."

The Licensing Manager explained that applicants who had missed the notice period of 10 clear working days could still apply for a late temporary event notice, providing it was within 5 clear working days of the event. There was no appeal process for late temporary event notices, so if a responsible authority objected, the event could not happen. There was a limit to the number of late temporary event notices that an applicant could apply for in a year.

In reply to Cllr John Trapp, the Licensing Manager explained that poker came under the exempt gaming rules of the Licensing Act 2003, even though there was skill involved, and it was not simply a game of chance.

In reply to Cllr Christine Colbert, the Licensing Manager explained that the serving of food was not directly relevant to restricting access for children to a premises. It was noted that a Sub Committee could add a condition to a premises to restrict access for children, usually beyond a certain time.

In reply to Cllr Chika Akinwale, the Licensing Manager confirmed that paragraph 1.17A protected pregnant women from discrimination. He agreed that they would be added to the list of protected characteristics.

It was noted that this Policy would be considered again by the Committee in September, after the end of the consultation period. It would then be taken to full Council for approval in October.

It was unanimously resolved to:

- A) Approve the draft version of the Statement of Licensing Policy at Appendix 1, with minor grammatical corrections and the amending of the words "who do not share them." in the first sentence of paragraph 1.17A to "who do not have them."
- **B)** A statutory public consultation taking place on the draft Statement of Principles for Licensing from 21 June 2025 to 1 August 2025 in accordance with the Licensing Act 2003.

6. Licensing Manager's update

The Committee considered an oral report that updated Members on current and emerging issues relating to Licensing both locally and nationally.

The Licensing Manager reported that work on the tobacco and vape legislation was progressing through Parliament and was expected to be in force by late 2026 or early 2027. It appeared that local authorities, and not Trading Standards, would be responsible for this.

The Licensing Manager was waiting for guidance from DEFRA on primate licensing. The Council had not received any applications for a primate licence, but it was possible that a rescue centre, that would cater for primates, would be established in the district.

The Licensing Manager reported that driverless taxis were likely to be licensed by the Driver and Vehicles Standards Agency (DVSA) in 2026 and the role of local authorities in this area had not yet been decided. It was understood that driverless taxis were likely to focus on the larger cities in Britain.

It was noted that licensing fees would be reviewed in the autumn.

It was resolved:

That the Licensing Manager's Update be noted.

page 3

7. Forward agenda plan

The Committee received its Forward Agenda Plan.

It was resolved:

- **A)** That the Forward Agenda Plan be noted.
- **B)** That the next meeting due to be held on 9 July 2025 at 10 am be cancelled.
- C) That the next meeting will be held on 10 September 2025 at 10

The meeting of	concluded a	at 10:26 am

Chair	 	 . \			
Date	 				

TITLE: LICENSING ACT 2003 – LICENSING AUTHORITY STATEMENT OF LICENSING POLICY – FIVE YEAR REVISION

Committee: Licensing Committee

Date: 10 September 2025

Author: Stewart Broome, Licensing Manager

Report number: AA42

Contact officer:

Stewart Broome, Licensing Manager

stewart.broome@eastcambs.gov.uk, 01353 616287, SF204, The Grange, Ely

1.0 Issue

1.1 To approve the revised version of the Council's Statement of Licensing Policy and recommend it for approval by Council.

2.0 Recommendations

- 2.1 That Members consider the information contained in this report and determine to approve the draft Statement of Licensing policy, as consulted upon, or determine to approve the draft Statement of Licensing Policy to include the suggested amendment shown as tracked changes in **Appendix 2** in its entirety, or in part.
- 2.2 That Members recommend the approved Statement of Licensing Policy to full Council for adoption to come into effect on 7 January 2026.

3.0 Background/Options

- 3.1 The draft Statement of Licensing Policy was presented to the Licensing Committee on 18th June 2025, and formal consultation took place between 20 June 2025 and 1 August 2025.
- 3.2 The following parties were consulted:
 - All Licensing Act 2003 responsible authorities
 - All current Licensing Act 2003 licence holders
 - Persons/Bodies representative of licence holders
 - Persons/Bodies representative of businesses and residents in the District
 - Advertised in the Council Offices, website and Ely Library
- 3.3 During the consultation period, the Licensing Authority received three formal responses. The following table provides a summary of the points raised, and the report author's recommendations having considered the content of the responses. The full content of the responses can be found attached as **Appendix 1**.

Table 1

	0 "	01 ' '	D
Responder	Section	Change requested	Recommendation
Cambridgeshire County Council's Director of Public Health (DPH)	Preface paragraph 3	Inclusion of specific mention of underage sales.	No change to the wording, as underage sales covered in the overall licensing objectives.
	Para 1.15	Inclusion of specific wording: This licensing policy will support the outcomes identified in the Cambridgeshire and Peterborough Health and Wellbeing Integrated Care Strategy 2022-2030 which is aligned to ECDC HWB Strategy 2024-27	No change to the wording. The section keeps to headline areas rather than specific documents, to ensure the policy remains current for the five years. Health and Wellbeing is covered.
	Para 6.6	Inclusion of consideration of the proximity of drug and alcohol service premises	No change to policy, as public health is not a licensing objective at this time.
	Para 6.7	Specific reference to binge drinking practices to promote responsible drinking practices.	No change to policy, as the mandatory no irresponsible promotions condition covers this.
	Para 7.6	Specific reference to known association with illicit goods including tobacco and alcohol.	No change to policy, as wording is intentionally wide to capture all illicit trading activities.
East Cambs Communities and Partnership Manager	Para 1.98	Has asked for this paragraph to be reworded The Anti-social Behaviour, Crime and Policing Act 2014 gives councils the authority to draft and implement PSPOs in response to the particular issues affecting their communities, provided certain criteria and legal tests are met. Councils can use PSPOs to prohibit specified activities, and/or require certain things to be done by people engaged in particular activities, within a defined public area.	To replace para 1.98 with the wording provided by Mr Bage.
Licence holder for Ely Sailing Club	Para 5.4	Concerns raised regarding the impact of the new	No change to the wording of para 5.4,

Terrorism (Prote Premises) Act 20 small clubs.	,
--	---

4.0 Arguments/Conclusions

- 4.1 The input from those who responded is very much appreciated, and whilst it is acknowledged that the recommendations in Table 1 above do not support any of the items that the DPH wished to see included, it is important to state that these items raised by the DPH are covered by the existing wording.
- 4.2 The amendment requested by the manager of Communities and Partnerships will provide better clarity in the area. The draft Statement of Licensing Policy at **Appendix 2** has been amended to show this.

5.0 Additional Implications Assessment

5.1 In the table below, please put Yes or No in each box:

Financial Implications	Legal Implications	Human Resources (HR) Implications
Yes	Yes	No
Equality Impact Assessment (EIA)	Carbon Impact Assessment (CIA)	Data Protection Impact Assessment (DPIA)
Yes	No	No

Financial and legal implications

- 5.2 There is a cost incurred by the Council due to the costs of convening the necessary hearings to determine this statutory process, and the cost of running the necessary consultation, however, this cost is largely recovered via the licence fees paid by those holding and applying for licences.
- 5.3 The Council in its capacity as Licensing Authority has a duty to have regard to its public sector equality duty under section 149 of the Equality Act 2010. In summary, section 149 provides that a Public Authority must, in the exercise of its functions, have due regard to the need to:
 - (a) eliminate discrimination harassment, victimisation and any other conduct that is prohibited by or under this Act;
 - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and
 - (c) foster good relations between persons who share a relevant protected characteristics and persons who do not share it.

Section 149(7) of the Equality Act 2010 defines the relevant protected characteristics as age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex, and sexual orientation.

6.0 Appendices

6.1 Appendix 1 – Consultee responses in full

Appendix 2 – Amended draft Statement of Licensing Policy

Appendix 3 – Equality Impact Assessment (EIA)

7.0 Background documents

Licensing Act 2003

Section 182 Guidance – February 2025



Date: 18/07/2025 Our Ref: DO

Email:

HealthinAllPolicies@cambridgeshire.gov.uk

East Cambs District Council Licensing Authority

By email: licensing@eastcambs.gov.uk

Public Health Box No: ALC2629 New Shire Hall Enterprise Campus, Emery Crescent Alconbury Weald

Dear Licensing Authority

Licensing Act 2003 – East Cambridgeshire District Council Draft Statement of Licensing Policy 2026 – Consultation response

Thank you for your recent communication regarding the consultation on the statement of licensing Policy for East Cambridgeshire District Council. As you will be aware, since April 2013 Directors of Public Health (DPH) have been included as Responsible Authorities under the Licensing Act 2003. The role of the DPH is to help promote the health and wellbeing of the local populations they serve. Promotion of the licencing objectives, which collectively seek to protect the quality of life for those who live and work in the vicinity of licensed premises and those who socialise in licensed premises is an important contribution to this.

Please find below our comments on the draft policy for your consideration.

Preface paragraph 3

A good way of demonstrating all 4 licensing objectives – PH recommend the inclusion of underage sales being specifically mentioned.

Paragraph 1.15

We welcome the detail in section 1.15 and would like to consider the inclusion of the following: This licensing policy will support the outcomes identified in the Cambridgeshire and Peterborough Health and Wellbeing Integrated Care Strategy 2022-2030 which is aligned to ECDC HWB Strategy 2024-27. Health & Wellbeing Integrated Care Strategy CPICS Website

Paragraph 1.41

Please check website to make sure it is public health admin inbox and not Kate Parker.

Paragraph 1.75

PH strongly support the statements in this paragraph. This demonstrates how ECDC are being flexible in allowing changes to licensing policies if its required.

Paragraphs 1.76 - 1.86

We fully support the whole section.

Paragraphs 1.87 1.96

We fully support the whole section.

Paragraphs 2.09 - 2.11

We are concerned that the automatic entitlement of two Gaming machines at premises under the Gambling Act will mean that vulnerable people could be susceptible to two addictions in one place.

Paragraph 6.6

PH suggest that ECDC consider the proximity to alcohol treatment services (drug and alcohol services premises) or include in another part of their policy if it's more relevant.

Paragraph 6.7

Specific reference to binge drinking is recommended so that the license promotes responsible drinking practices and discourages binge drinking – eg sensible drinking policy.

Paragraph 7.6

Please consider including where there is a known association with illicit goods including tobacco and alcohol.

Paragraph 7.7

PH welcome the content. Well done.

Conclusion

PH have recommended minor suggestions, but overall, it is a comprehensive exemplar policy document.

Yours sincerely



Dallas Owen (Senior Public Health Manager – Health in All Policies)

On behalf of, Sally Cartwright, Director of Public Health



Stewart Broome

From: Lewis Bage
Sent: 21 July 2025 12:41
To: Stewart Broome

Cc: Emma Graves

Subject: RE: Licensing: East Cambs District Council Licensing Act 2003 policy review

Follow Up Flag: Follow up Flag Status: Flagged

Hi Stewart

Please can you reword 1.98 as follows:

The Anti-social Behaviour, Crime and Policing Act 2014 gives councils the authority to draft and implement PSPOs in response to the particular issues affecting their communities, provided certain criteria and legal tests are met. Councils can use PSPOs to prohibit specified activities, and/or require certain things to be done by people engaged in particular activities, within a defined public area.

Thanks Lewis

Stewart Broome

Ely Sailing Club.

From: Sent: To:	Secretary ElySC 20 June 2025 10:20 Licensing
Cc:	Electioning
Subject:	LA03 - Consultation Response
Follow Up Flag:	Follow up
Flag Status:	Flagged
Categories:	Stewart
Warning: Unusual sender	
You don't usually receive emails	from this address. Make sure you trust this sender before taking any actions.
Many thanks for your email conce	rning the Statement of Licensing Policy – 5-year review consultation.
	graph 5.4 and the proposed change relating to Counter Terrorism. As phrased, this censed premises to conduct a terrorism risk assessment.
	mbers, notwithstanding, the worry is that this clause will be followed by onerous r expensive and formal risk assessments, carried out by third parties (assuming that ??).
The reality is, small, volunteer, methis.	embership clubs, such as ours, simply would not have the funds available to pay for
Some reassurance for those of us	s involved in small clubs would be welcomed.
Kind regards	
Emma Human	
Hon. Secretary	



East Cambridgeshire District Council

Licensing Act 2003

STATEMENT OF LICENSING POLICY





Published: TBC Effective: TBC

PREFACE

This is the sixth Statement of Licensing Policy produced by East Cambridgeshire District Council under the Licensing Act 2003, having been approved by the Council on TBC. It will be the basis for all licensing decisions taken by the Council as the Licensing Authority over the next five years commencing on TBC

The Statement of Licensing Policy sets out how the Council, as the Licensing Authority, will seek to balance increased leisure opportunities with the protection that children, vulnerable persons and communities need and expect.

The Council recognises how important the entertainment industry is within the district and well-run businesses will get the support of the Council. New licensing related developments that are well planned and can demonstrate initiatives that uphold the four licensing objectives of the Licensing Act 2003 are welcomed. However, the Council will not hesitate in dealing firmly where problems relating to crime and disorder and anti-social behaviour or nuisance exist.

The Statement of Licensing Policy will be kept under review and it will be amended when issues arise that make change necessary. The Council will seek through the licensing process and the decisions it takes, to make East Cambridgeshire a safe and welcoming place for both residents and visitors to enjoy.

In reviewing this policy statement, the Licensing Authority has taken account of new revised Guidance issued by the Home Office.

This revised Statement of Licensing Policy was offered for consultation between Dates TBC to statutory consultees, responsible authorities, interested parties and the public at large. Notice of the consultation process was advertised on the Council's website and copies were placed at the Council's Reception at The Grange, Nutholt Lane, Ely, CB6 4EE and in each of the libraries within the East Cambridgeshire district.

Formal responses to the process were requested to be made in writing to:

Licensing Section
East Cambridgeshire District Council
The Grange
Nutholt Lane
Ely
CB6 4EE

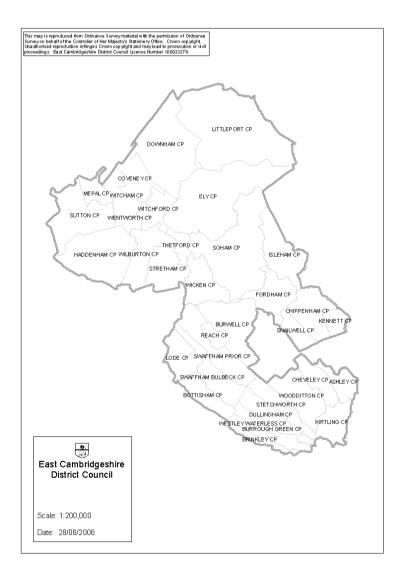
or by email to licensing@eastcambs.gov.uk

East Cambridgeshire District Council is one of five district authorities and one unitary authority that make up the County of Cambridgeshire. It has a population of approximately 89,700 (mid 2018 est.) and covers an area of almost 65,500 hectares.

The district is predominantly rural in character and stretches from the Norfolk border in the north to within a few miles of the city of Cambridge in the South; from the long straight stretch of the New Bedford River in the West to a long border with Suffolk to the East.

The district has an outstanding built and natural heritage, including the internationally recognised Ely Cathedral, the National Stud, July Racecourse, Wicken Fen and Anglesey Abbey. Close to Cambridge, the district enjoys excellent connections with regional road and rail networks, as well as London Stansted Airport.

East Cambridgeshire district offers a wide and developing variety of culture, history, businesses, recreation and dwellings with transport infrastructure provided by the mainline railway to London, Peterborough, Cambridge and Stansted Airport, and local bus services.



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1.0 INTRODUCTION

Foreword

- 1.1 East Cambridgeshire District Council is the "Licensing Authority" under the Licensing Act 2003 and is responsible for granting premises licences, club premises certificates, personal licences and authorising temporary event notices in the East Cambridgeshire district in respect of the sale and/or supply of alcohol and the provision of regulated entertainment and late night refreshment.
- The Licensing Authority is required to discharge its licensing function through a committee of between 10 and 15 members the Licensing Committee. The Council has appointed a Licensing Committee compatible with this requirement, and a Licensing Sub-Committee (drawn from Members of this Committee) has been established to determine applications. The quorum of the Sub-Committee is three.
- 1.3 When assessing applications, the Licensing Authority must be satisfied that the measures proposed in the applicant's operating schedule aim to achieve the four licensing objectives. Bold type in this policy refers to matters that the Licensing Authority expects to see addressed in the applicant's operating schedule, where appropriate. Passages of text that are not in bold are provided to assist applicants to understand what the Licensing Authority is seeking to achieve, the factors that influence the achievement of the licensing objectives and the control measures that could be implemented by the applicant to achieve that outcome.
- 1.4 However, it should be recognised that this policy covers a wide variety of premises and activities undertaken therein, including theatres, cinemas, restaurants, pubs, nightclubs, private members' clubs, village halls and community centres, as well as off-licences and late night food premises and vehicles selling hot food or hot drink after 23:00 hours. For this reason, this policy cannot detail all the factors that influence the achievement of the licensing objectives, nor can it detail all the control measures that may be appropriate.

Licensing Objectives

- 1.5 The 2003 Act requires the Licensing Authority to undertake its various licensing functions in a manner that promotes the four licensing objectives. These are
 - the prevention of crime and disorder
 - public safety
 - the prevention of public nuisance
 - the protection of children from harm.

These objectives are the only matters to be taken into account in determining the application and any conditions to be attached must be appropriate to achieve the licensing objectives.

1.6 In respect of each of the four licensing objectives, applicants will need to provide evidence to the Licensing Authority that suitable and sufficient measures, as detailed in their operating schedule, will be implemented and maintained, relevant to the individual style and characteristics of their premises and events. Reference will need to be made to whether additional measures will be taken on an occasional or specific basis such as when a special event or promotion is planned, which is intended to, or likely to attract, larger audiences.

Statement of Licensing Policy

- 1.7 The 2003 Act further requires that the Licensing Authority publishes a 'Statement of Licensing Policy' which sets out the policies that the Licensing Authority will generally apply to promote the licensing objectives when making decisions on applications made under the Act.
- 1.8 This 'Statement of Licensing Policy' has been prepared in accordance with the provisions of the 2003 Act and having regard to Home Office Guidance issued under Section 182 of the Act.
- 1.9 The 2003 Act further requires the Licensing Authority to monitor, review, and, where appropriate, amend its Statement of Licensing Policy. The Licensing Authority will consult with those groups mentioned in paragraph 1.13 below prior to amending any part of the policy and in preparing its Statement of Licensing Policy for each future five-year period.
- 1.10 This Statement of Licensing Policy was reviewed in June 2025, circulated for consultation between 21 June 2025 and 1 August 2025 prior to being ratified by Council on 22 October 2020. It has effect until 6 January 2026.

Disclaimer

1.11 Advice and guidance contained in the Statement of Licensing Policy is intended only to assist readers and should not be interpreted as legal advice. Readers are strongly advised to seek their own legal advice if they are unsure of the requirements of the Licensing Act 2003 or of the Guidance or Regulations issued under the Act.

Consultation

- There are a number of groups that have a stake in the leisure industry, including providers, customers, residents and enforcers, all of which have views and concerns that require consideration as part of the licensing function and promotion of the licensing objectives.
- 1.13 In developing this policy statement, the Licensing Authority consulted widely. Along with the statutory consultees (the Responsible Authorities), the views of existing licence holders, businesses, voluntary groups and residents were also

taken into account. Due consideration was given to the views of all those who responded to that consultation process.

The Licensing Authority acknowledges that the Director of Public Health (the "DPH") will be useful in providing evidence of alcohol- related health harms when there is a revision of policy particularly in relation to cumulative impact policies or early morning restriction orders, and will therefore ensure that the DPH is consulted on such matters.

Links to other Strategies

- 1.15 In preparing this Statement of Licensing Policy, the Licensing Authority has had regard to and consulted with those involved in East Cambridgeshire District Council's local strategies on crime prevention, planning, transport, culture, tourism, community, eGovernment, health and wellbeing, and economic development, to ensure the proper co-ordination and integration of the aims and actions of these policies. Review and amendment of these strategies will be considered for their impact upon this Statement of Licensing Policy.
- 1.16 Where appropriate, the Licensing Authority will co-ordinate and liaise with the Planning Authority and will provide information regarding licensed premises in the area, including evidenced alcohol related crime and disorder information, to enable the Planning Committee to have regard to such matters when making decisions.
- 1.17 The Licensing Authority recognises its responsibilities under the Equality Act 2010, and the Human Rights Act 1998, and in particular Article 6 (right to a fair public hearing), Article 8 (right to respect for home, private, and family life) and Article 1 of the first protocol (right to peaceful enjoyment of property and possessions). The Licensing Authority also recognises its responsibilities under the Data Protection Act 2018, and the General Data Protection Regulation (GDPR) when it comes to handling and storing personal data, and has created a data retention and sharing policy which is available via the Council's website.

Promotion of Equality

1.17A East Cambridgeshire District Council is committed to eliminating discrimination, harassment, and victimisation, whilst advancing equality of opportunity; and fostering good relations between individuals with different protected characteristics and those who do not have them. This commitment aligns with the public sector equality duty imposed by the Equality Act 2010. The protected characteristics are age, disability, gender reassignment, marriage and civil partnership, race, religion or belief, sex, and sexual orientation, and pregnancy and maternity.

Regulated Entertainment

1.18 Regulated entertainment has been subject to a number of changes since the first licensing statement of policy was produced in 2005 due to the 2003 Act being amended by other legislation. Applicants should be aware that the

Licensing Authority will apply the rules applicable to the provision of regulated entertainment at the time of application. Full information on regulated entertainment is available on the Council's website.

1.19 The Licensing Authority will look to balance the natural concerns of parties likely to be affected by regulated entertainment with the wider cultural benefits, particularly the cultural benefits for children of holding events.

Licensing Process

- 1.20 When considering applications, the Licensing Authority will have regard to:
 - the Licensing Act 2003 and the licensing objectives
 - Government Guidance issued under Section 182 of the Licensing Act 2003
 - any supporting regulations
 - this Statement of Licensing Policy.
- 1.21 This does not, however, undermine the rights of any person to apply under the 2003 Act for a variety of permissions and have the application considered on its individual merits, nor does it override the right of any person to make representations on any application or seek a review of a licence or certificate where they are permitted to do so under the 2003 Act.
- 1.22 The Licensing Authority recognises that, in some circumstances, longer licensing hours for the sale of alcohol may help to avoid concentrations of customers leaving premises simultaneously and to reduce the potential for disorder. It also recognises that overly restrictive hours may inhibit the development of night-time economies that are important for investment, employment and tourism.
- 1.23 When determining applications by the Licensing Committee, the Licensing Authority will seek to balance those factors against its duty to promote the four licensing objectives and the rights of residents to peace and quiet.
- 1.24 When the Licensing Authority is considering any application, it will avoid duplication with other regulatory regimes, and does not intend to use the licensing regime to achieve outcomes that can be achieved by other legislation.
- There may be occasion where East Cambridgeshire District Council seeks a premises licence from the Licensing Authority for one or its properties or promoted events. The Licensing Committee and its officers will consider the matter from an entirely neutral standpoint. If relevant representations are made, for example, by local residents or the police, they will be considered fairly by the committee. Those making representations genuinely aggrieved by a positive decision in favour of a local authority application by the Licensing Authority are entitled to appeal to the Magistrates' Court and thereby receive an independent review of any decision made.
- 1.26 In all cases, the Council will observe the rights of appeal afforded by the Licensing Act 2003.

- 1.27 It should be noted that incomplete applications will not be accepted, but will be returned with an explanation of why it is incomplete.
- 1.28 The Licensing Authority welcomes applications made via East Cambridgeshire District Council's electronic application facility.

Planning and Building Control

- 1.29 The Licensing Authority will ensure that planning, building control and licensing regimes will be separated to avoid duplication and inefficiency.
- 1.30 The Licensing Authority would normally expect that applications for premises licences for permanent commercial premises should normally be from businesses with planning consent for the property concerned. However, the Licensing Authority acknowledges that applications for premises licences or club premises certificates may be made prior to any relevant planning permission having been sought or granted by the planning authority. Applicants would be expected to ensure that all relevant permissions are obtained where necessary.
- 1.31 The Licensing Authority recognises that licensing applications should not be a re-run of a planning application nor should they cut across decisions taken by the planning committee or following appeals against decisions taken by the Council's planning committee. The Licensing Authority's licensing committee will not be bound by decisions made by the Council's planning committee and vice versa.
- 1.32 Where the granting of any variation to a premises licence or club premises certificate involves a material alteration to a premise, the Licensing Authority would expect the applicant to apply for relevant planning permission or building control consent where appropriate.
- The Licensing Authority recognises that when, as a condition of planning permission a terminal hour has been set for the use of the premises for commercial purposes, and where these hours are different from the licensing hours, the applicant must observe the earlier closing time. Premises operating in breach of their planning permission would be liable to prosecution under planning law.

Applications

- 1.34 Where licensable activities are to take place an application for a premises licence, or a club premises certificate must be made, or a Temporary Event Notice must be served on the relevant parties.
- 1.35 Premises licence and club premises certificate holders can apply to vary their permission providing the variation is not considered to be a substantial change to their existing licence or certificate. Substantial changes would require a new application to be submitted. Substantial is not defined, and although each application will be considered on its own merits, applicants are advised that the Licensing Authority considers the addition of alcohol as a licensable activity, or

the increase in premises footprint or licensable area by more than 30% as being a substantial change.

- 1.36 A simplified minor variations process was introduced in 2009 allowing for certain minor amendments which are unlikely to have a detrimental impact on the licensing objectives to be determined by Officers. Officers will consult with relevant responsible authorities where there is any doubt of possible impact on the licensing objectives. There is no right to a hearing, or appeal with such applications although any comments made by other persons or responsible authorities must be taken into account before any decision is made.
- 1.37 Where the proposed variation to a premises licence or club premises certificate is in respect of structural alterations, the application must always be accompanied by a plan of the proposed alterations in addition to the existing premises licence or club premises certificate and the plan to which it relates.
- 1.38 Administrative amendments can be made without applying for a full application. The process the applicant will undertake will depend on the nature of the change. Examples of such changes are below.
 - change of name and address of a person named in the licence;
 - variation of the licence to specify a new individual as designated premises supervisor;
 - transfer of a licence
 - request to be removed as designated premises supervisor;
 - request of a community premises to disapply the mandatory condition concerning the supervision of alcohol sales by a personal licence holder and the need for a designated premises supervisor who holds a personal licence.

Temporary Event Notices

- 1.39 The Licensing Act 2003 provides for certain occasions when small scale events (for no more than 499 people at a time and lasting for no more than 168 hours) do not need a licence providing that advance notice is given to the Police, and Environmental Health, and the Licensing Authority. When giving a temporary event notice (TEN), consideration shall be given to the four licensing objectives. The Police or Environmental Health may intervene to prevent such an event taking place or agree a modification of the proposed arrangements, if they believe an objective will be undermined. In some cases this could result in the Licensing Authority imposing conditions on a temporary event notice (TEN). The Licensing Authority only intervenes if the statutory permitted limits on temporary event notices would be exceeded, or the minimum notice periods are not observed.
- 1.40 The Licensing Authority recommends providing at least one month's notice, but the statutory minimum notification period is ten clear working days for a

'standard' TEN, and no less than 5 clear working days for a 'late' TEN not including the day of the event or the day the TEN is received.

Responsible Authorities and Authorised Persons

- 1.41 The Licensing Authority recognises the Responsible Authorities and Authorised Persons contained in section 13 of the 2003 Act (as amended), and will consult with them when required, and accept applications from them when submitted
- 1.42 East Cambridgeshire District Council will make the full list of Responsible Authorities available on its website. This list will include the full contact details of these bodies to enable an applicant or licence holder to fulfil their obligations under the 2003 Act.
- 1.43 The Licensing Authority also considers that the Director of Public Health (DPH) will also be useful in providing evidence such as alcohol related A & E admissions or ambulance service data that might be directly relevant to an application being made under the 2003 Act.'

Other Persons

- 1.44 Other persons can make representations about licensing applications or apply for a review of an existing licence or club premises certificate.
- 1.45 An "other person" is defined as any person who lives or is involved in a business in the relevant authority's area, who is likely to be affected by the application.
- 1.46 The principles that the Licensing Authority will apply to determine whether an individual is an "other person" are that:
 - each case will be decided upon its merits;
 - the Licensing Authority will not apply a rigid rule to its decision-making and will consider the examples of considerations provided in the Guidance to the Act:
 - the Licensing Authority will also consider the term 'involved in any business' in its widest possible context, which might include partnerships, charities, faith groups and medical practices;
 - the Licensing Authority recognises that any individual or group may specifically request a representative to act on their behalf, i.e. legal representatives, ward, district or town/parish councillors and MPs.
- 1.47 The Licensing Authority acknowledges that local councillors can make representations as an "other person" in their own right if they live, or are involved in a business in authorities area, or in their capacity as a local councillor if they have concerns about any premises regardless of whether they live or are involved in a business in the authorities area.

- 1.48 The Licensing Authority considers that Trade Associations, Trade Unions and residents and Tenants' Associations qualify as "other persons" where they can demonstrate that they represent persons in paragraph 1.41.
- 1.49 The Licensing Authority will not generally view these bodies as an "other person" unless they have a member who can be classed as an "other person".
- 1.50 The Licensing Authority will generally require written evidence that a person is authorised to represent an "other person" in any case other than that mentioned in paragraph 1.47 above.

Representations

- 1.51 Any Responsible Authority or "other person" may make relevant representations on applications for the grant or variation or minor variation of a premises licence or club premises certificate and request reviews of licences or certificates that have been granted.
- 1.52 A representation will only be 'relevant' if it relates to the likely effect of the grant of the licence on the promotion of at least one of the four licensing objectives. In addition, in the case of a representation submitted by an "other person", the representation must not be frivolous or vexatious.
- The licensing authority is required under the Licensing Act 2003 (Hearings) Regulations 2005 to provide the applicant with copies of the relevant representations that have been made, including the name and address of the person who submitted it. Unless a person making a representation can satisfy the licensing authority that there are exceptional reasons as to why their name and address should not be made public (in which case some or all of their details may be withheld), these details will be released. Due to this "other persons" may wish to approach a responsible authority or ward councillor with their concerns.
- 1.54 In all cases, applicants and those making representations that are genuinely aggrieved by a decision of the Licensing Committee are entitled to appeal to the Magistrates' Court against the decision of the committee.
- 1.55 Where the Responsible Authorities or an "other person" does not raise any relevant representations about the application made to the Licensing Authority, the Licensing Authority will grant the premises licence or club premises certificate subject only to conditions that are consistent with the operating schedule and any mandatory conditions prescribed by the Licensing Act 2003.

Conditions

- 1.56 Licensing is about the appropriate control of licensed premises, qualifying clubs, temporary events and the people who manage them or hold personal licences within the terms of the 2003 Act.
- 1.57 The Licensing Authority may not impose any conditions unless its discretion has been engaged following the making of relevant representations, or in the case of a temporary event notice relating to an event being held on a licensed

premises where an objection notice is received, and it has been satisfied at a hearing that it's appropriate to impose conditions due to the representations/ objection notice raised. It may then only impose such conditions as are appropriate to promote the licensing objectives arising out of consideration of the representations/ objection notice.

- 1.58 The Licensing Authority actively promotes the benefits of partnership working between the Council and local businesses to enhance business operations and thereby achieves the community benefits of minimisation of waste, enhancement of the street scene, promotion of community safety, reduction of the fear of crime and the encouragement of tourism and inward investment.
- 1.59 To maximise the efficiency of administering licences and reduce the necessity for hearings, the Licensing Authority will actively encourage applicants and clubs to consult with Responsible Authorities and seek professional guidance from Council services, when operating schedules are being prepared to allow for proper liaison to take place in such areas as noise reduction, CCTV, refuse and litter, etc., to avoid representations being necessary. The Licensing Authority accepts that while some applicants may find it useful to contact the Responsible Authorities and Council services for advice and professional assistance, others will not need to do so, and that applications cannot be refused on the basis that such consultation has not taken place.
- 1.60 Where relevant representations are made, the Licensing Authority will weigh up all the evidence and determine the application with the requirement to uphold the licensing objectives at the front of their minds.
- 1.61 Any conditions arising from the operating schedule or as a result of representations will focus primarily upon the direct impact of the activities taking place at licensed premises on those attending the premises and members of the public living, working or otherwise engaged in normal activity in the area concerned and will cover matters that are within the control of individual licensees.
- The Licensing Authority acknowledges that the licensing function cannot be used for the general control of the anti-social behaviour of individuals once they are beyond the direct control of the licensee of any premises concerned. However, other mechanisms may be utilised, where appropriate, to tackle unruly or unlawful behaviour of consumers when beyond the control of the individual, club or business holding the licence, certificate or authorisation concerned. These could include
 - planning controls
 - positive measures by the Council to create a safe and clean town environment in partnership with local businesses, transport **operators**, etc.
 - the provision of CCTV surveillance in town centres, ample taxi ranks, provision of public conveniences open late at night, street cleaning and litter patrols
 - powers of local authorities to designate parts of the local authority area as places where alcohol may not be consumed publicly

- police enforcement of the general law concerning disorder, anti-social behaviour and ASBOs, including the issuing of fixed penalty notices for disorder, making dispersal orders, etc.
- the prosecution of any personal licence holder or member of staff at such premises who is selling alcohol to people who are drunk
- the confiscation of alcohol from children and adults in designated areas
- police and/or local authority powers to close down instantly for up to 24 hours any licensed premises or temporary events on grounds of disorder, the likelihood of disorder or noise emanating from the premises causing a nuisance
- the power of the police, other responsible authorities or a local resident or business to seek a review of the licence or certificate in question.
- 1.63 If an applicant volunteers a prohibition or restriction in his/her operating schedule because his/her own risk assessment has determined such prohibition or restriction to be appropriate, such volunteered prohibitions or restrictions will become conditions attached to the licence or certificate and will be enforceable as such. The Licensing Authority reserves the legal right to amend the wording of offered prohibitions or restrictions to ensure they are clear and enforceable, but will ensure that the amended wording does not go beyond the original offering.
- 1.64 The Licensing Authority recognises that all applications should be considered on an individual basis and any condition attached to such a licence will be tailored to each individual premises, to avoid the imposition of disproportionate and other burdensome conditions on those premises. Standard conditions, other than mandatory conditions, will, therefore, be avoided and no condition will be imposed that cannot be shown to be appropriate for promotion of the licensing objectives.

Delegation of Functions

- One of the major principles underlying the Licensing Act 2003 is that the licensing functions contained within the Act should be delegated to an appropriate level so as to ensure speedy, efficient and cost effective service delivery.
- 1.66 The Authority is committed to the principle of delegating its powers to ensure that these objectives are met and has arranged for its licensing functions to be discharged in accordance with the Guidance issued by the Secretary of State, the Council's Constitution and procedures laid down for good governance.
- 1.67 In determining applications where the Licensing Authority has acted as a responsible authority, there will be a clear separation of responsibilities to ensure procedural fairness and eliminate conflicts of interest. This will be achieved by allocating distinct functions to different Officers within the authority, so the Officer presenting the report to the Sub-Committee and advising the Members will be a different individual to the Officer who is acting as the responsible authority. The Officer acting as the responsible authority will not be involved in the decision making process.

Need for Licensed Premises

There can be confusion about the difference between "need" and the "cumulative impact" of premises on the licensing objectives. "Need" concerns the commercial demand for another pub or restaurant or hotel. This is not a matter for a Licensing Authority in discharging its licensing functions or for its Statement of Licensing Policy.

Special Policies

- 1.69 The Licensing Act 2003 permits a Licensing Authority to introduce a number of special policies within its Statement of Licensing Policy where evidence exists to support the introduction of such a special policy.
- 1.70 Sections 1.71 to 1.96 explains these special policies in more detail. However, when considering whether to adopt a special policy the following will be considered amongst other relevant data, or information:
 - Health Data including the wider public health and local alcohol profiles for England (LAPE) data https://fingertips.phe.org.uk/profile/localalcohol-profiles
 - Data on alcohol related hospital admissions, alcohol specific hospital admissions and alcohol related deaths in the local area
 - Treatment data on the number of people in the area in a structured alcohol treatment service
 - The identification of concerns about crime and disorder, public safety, public nuisance, or the protection of children from harm;
 - Consideration as to whether there is good evidence that crime and disorder
 or nuisance are occurring, or whether there are activities which pose a
 threat to public safety or the protection of children from harm;
 - If such problems are occurring, to identify whether these problems are being caused by the customers of licensed premises, or that the risk of cumulative impact is imminent;
 - Identification of the boundaries of the area where problems are occurring;
 - Consultation with those specified in the Act, and subject to the outcome of the consultation, include and publish details of the special policy in the licensing policy statement.

Cumulative Impact

- 1.71 "Cumulative impact" means the potential impact upon the promotion of the licensing objectives of a significant number of licensed premises concentrated in one area. The cumulative impact of licensed premises on the promotion of the licensing objectives is a proper matter for a Licensing Authority to consider in developing its Statement of Licensing Policy.
- 1.72 The Licensing Authority acknowledges that a concentration of licensed premises in a particular area can result in an increased number of people walking through or congregating in streets during the night with the potential impact of an increase in crime, anti-social behaviour, noise pollution and other disturbance to residents, together with an increase in littering or fouling. In such

- cases, the amenity of local residents can be placed under severe pressure but may not be attributable to any individual premises.
- 1.73 The Licensing Authority will only adopt a special policy on cumulative impact if there is evidence that a significant number of licensed premises concentrated in one area are resulting, or are likely to result, in unacceptable levels of crime and disorder or public nuisance. Section 5A of the Licensing Act 2003 will be observed.
- 1.74 At the time of publishing this policy the Licensing Authority, having regard to the evidence available, considers that there is no particular part of the district causing a cumulative impact on any of the licensing objectives.
- 1.75 However, the cumulative impact of licensed premises in a particular area may, at a future time, on representation from residents, or businesses, or a responsible authority, trigger the consideration of whether any additional licences or substantial variations to existing licences to increase such aspects as capacity or operating hours, would lead to an unacceptable saturation in an area. The onus will be upon the objectors to provide evidence that additional licences or the variation of existing licences would produce the cumulative impact claimed. Such approaches will be considered by the Licensing Sub-Committee.

Early Morning Restriction Order

- 1.76 Whilst the Licensing Act 2003 introduced a single integrated scheme for licensing premises used for the sale or supply of alcohol, regulated entertainment and late night refreshment, one of its primary purposes has been to tackle problems associated with misuse of alcohol.
- 1.77 It has now been recognised by Government, through statutory guidance, that longer hours were not necessarily an answer to all problems. As a result licensing authorities have been given greater discretion in their approach to the management of licensed premises in their areas. On 31st October 2012 amendments to the 2003 Act, by virtue of the Police Reform and Social Responsibility Act were commenced, which allows licensing authorities to adopt new measures for the management of their night time economies.
- 1.78 One of these measures is an Early Morning Restriction Order (EMRO), which allows local authorities to look at restricting the sale of alcohol at a specified time between the hours of midnight and 6:00am.
- 1.79 EMROs are intended to deal with alcohol-related crime & disorder, antisocial behaviour, and serious public nuisance, which is not directly attributable to licensed premises. Licensing Authorities (LAs) are encouraged to look at the relationship between their existing cumulative impact area, if one is in place, and a proposed EMRO area.
- 1.80 An EMRO restricts the time within which alcohol can be supplied. Alcohol supply can be prohibited between 0000-0600 and applies to Premises Licences, Club Premises Certificates and Temporary Event Notices. There

are no exceptions save that which authorise supply of alcohol to residents with overnight accommodation via mini-bars and room service.

- 1.81 An EMRO can apply to a specific area or even single street it does not need to be district-wide. It can apply to specific days of the week, can specify different times for different days of the week, and can apply to limited periods of the year or for an unlimited period. But it cannot apply on New Year's Eve/New Year's Day.
- 1.82 EMROs do not affect authorised hours for regulated entertainment or late night refreshment.
- 1.83 The adoption of an EMRO is subject to a process involving the collection and analysis of relevant evidence and a consultation exercise with the public and holders of licences and/or club premises certificates. A representation from residents or businesses or a responsible authority may trigger the consideration of implementing an EMRO. The decision to adopt an EMRO has to be taken by a meeting of the Council.
- 1.84 EMROS must be periodically reviewed to ensure they remain appropriate to promote the licensing objectives and can be varied or revoked via the same process as adoption.
- 1.85 Alcohol supply during the time when an EMRO is in force is treated as a Section 136 offence under LA03 (unauthorised licensable activity).
- 1.86 At the time of publishing this policy the Licensing Authority, having regard to the evidence available, considers that there is no particular part of the district that requires an EMRO.

Late Night Levy

- 1.87 A Late Night Levy (LNL) is an optional power, introduced by the Police Reform and Social Responsibility Act which allows LAs to raise a contribution towards the costs of policing the night time economy (NTE) by charging a levy to holders of Premises Licences and Club Premises Certificates authorised to sell alcohol. A LNL must apply across the whole borough and also applies to all on- and off-licences. TENs are not included.
- 1.88 A LNL would require that a levy be paid by those persons who are authorised to sell alcohol between the periods specified in the LNL (the 'late night supply period') regardless of whether they are actually open during that period. This can be no earlier than 0000hrs and no later than 0600hrs, and must be the same period every day.
- 1.89 At least 70% of the Levy must be paid to the Police and Crime Commissioner.
- 1.90 There are no restrictions on what the police portion can be used for. The Local Authority portion can be used to tackle alcohol-related crime and disorder and to support management of the NTE in line with the: reduction

- of crime and disorder; promotion of public safety; prevention of public nuisance; street cleansing.
- 1.91 The implementation of a LNL is subject to public consultation and, if it is to be introduced, must be adopted at a meeting of the Council.
- 1.92 The Licensing Authority may deduct the costs of preparing, publicising & administrating the levy (subject to regulations) before paying the police proportion; however an estimate of these costs must be published on the website.
- 1.93 Licensing Authority's should consider the potential financial risk (e.g. lower than expected revenue the police portion must be paid regardless of whether the levy has been collected in full) prior to implementation.
- 1.94 Holders of authorisations affected by the levy may make a free variation application such that they may avoid being affected by the levy. The Licensing Authority should allow at least two months to holders to make such applications.
- 1.95 The levy will apply indefinitely however it must be reviewed at regular intervals and may be ceased at the end of a levy year.
- 1.96 The council have not adopted this provision and before doing so would conduct a full consultation.

Public Space Protection Orders (PSPO)

- 1.97 Public Space Protection Orders (PSPO's) replaced Designated Public Place Orders (DPPO's) when the Anti-social Behaviour Crime and Policing Act 2014 came into effect.
- 1.98 The Anti-social Behaviour, Crime and Policing Act 2014 gives councils the authority to draft and implement PSPOs in response to the particular issues affecting their communities, provided certain criteria and legal tests are met. Councils can use PSPOs to prohibit specified activities, and/or require certain things to be done by people engaged in particular activities, within a defined public area.

 East Cambridgeshire District Council's Community Safety Partnership is responsible for the introduction and management of PSPOs within the district.

Advice and Guidance

1.99 The Licensing Authority recognises the valuable cultural, social and business importance that premises and events requiring a licence under the Licensing Act 2003 provide, and welcomes the diversity of activities that are provided by licence holders. For this reason, pre-application discussions will be encouraged to assist applicants to develop their operating schedule. The Licensing Authority and the Responsible Authorities of the Council will offer as much general advice and guidance to applicants as resources permit. If following the receipt of this guidance an application needs to be submitted, and

additional assistance is required, the Licensing Authority provides a paid for licensing pre-application advice service for all applicants. Full details are available on the Council's website.

1.100 The Licensing Authority will also seek to liaise with applicants and/or mediate between applicants and others who may make representations, to achieve a satisfactory outcome for all involved, wherever possible and where resources permit. Where an applicant considers that mediation and liaison may be likely or probable, it is recommended that he/she discusses his/her proposal with the Licensing Section and those from who they think representations are likely prior to submitting an application. Once an application has been lodged, there are statutory timescales imposed upon the application and determination process, which restrict the opportunity for such discussions, liaison and mediation.

Reviews of Licences

- 1.101 At any stage following the grant of a premises licence a responsible authority (including the licensing authority) or another person may ask the licensing authority to review the licence because of a matter arising at the premises in connection with one of the four licensing objectives. In addition, a review of the licence will normally follow any action to close the premises (for up to 24 hours) on the grounds of disorder or noise nuisance or as a result of a Magistrates' Court determination.
- 1.102 Where the Licensing Authority has applied to review an authorisation, there will be a clear separation of responsibilities to ensure procedural fairness and eliminate conflicts of interest.
- 1.103 Under the Violent Crime Reduction Act 2006, following an application from the chief officer of police, the Authority can attach interim steps to licences pending a full review. The Act also introduced a new offence in relation to persistent alcohol sales to minors.
- 1.104 Any application for review must relate to particular premises for which a premises licence is in existence and must be relevant to the promotion of one or more of the licensing objectives. Representations must be in writing and may be amplified at the subsequent hearing or may stand in their own right. Applications will not be accepted if they are considered to be frivolous, vexatious or repetitive. Government Guidance suggests that more than one request originating from an "other person" or Responsible Authority for a particular premise within a reasonable interval may be considered as repetitious.
- 1.105 Prior to the hearing, the licence holder will be made fully aware of the representations, the evidence supporting the request and will be given the opportunity to prepare a response.
- 1.106 The licensing authority views particularly seriously applications for the review of any premises licence where there has been evidence of the following:
 - a) use of licensed premises for the sale and distribution of drugs and/or the laundering of the proceeds of drug crimes;

- b) use of licensed premises for the sale and/or distribution of firearms;
- c) evasion of copyright in respect of pirated films and music;
- d) underage purchase and consumption of alcohol;
- e) use of licensed premises for prostitution or the sale of unlawful pornography;
- f) use of licensed premises for unlawful gaming;
- g) use of licensed premises as a base for criminal activity;
- h) use of licensed premises for the organisation of for example, racist, homophobic or sexual abuse or attacks;
- i) use of the licensed premises for the sale or supply of illegal goods;
- j) use of the licensed premises for the sale or supply of illicit or counterfeit tobacco and/or alcohol and/or consumer goods;
- k) the use of licensed premises for the sale of stolen goods;
- I) where the police are frequently called to attend to incidents of disorder;
- m)prolonged and/or repeated instances of public nuisance;
- n) where serious risks to public safety have been identified and the management is unable or unwilling to correct those
- o) where serious risks to children have been identified.

Enforcement

- 2.00 The licensing authority has an established enforcement policy, based around the principles of consistency, targeting, transparency and proportionality set out in the Department of Trade and Industry's Enforcement Concordat. Due regard will also be given to the Regulator's Compliance Code issued by the Department for Business Enterprise and Regulatory Reform and the Attorney-General's Guidelines to Crown Prosecutors for bringing prosecutions.
- 2.01 The licensing policy proposes that a graduated response is taken where offences against licensing legislation are found or where licence conditions have been breached. An isolated administrative offence, such as failing to maintain certain records, may be dealt with purely by way of a written warning whilst more serious offences which have either been committed over a period of time or which jeopardise public safety, such as failing to maintain fire extinguishers properly, may result in a referral for prosecution.
- 2.02 The licensing authority will seek to work actively with the police, and other statutory authorities in enforcing licensing legislation. It expects the agencies to share information about licence holders and licensed premises under the Crime and Disorder Act 1998 and its common law powers, and to consult closely with the licensing authority when any enforcement action may be required.
- 2.03 The licensing authority will investigate allegations of unlicensed activities and to ensure that licence conditions are complied with.

Inspection of Premises

2.04 Any inspection regime will be targeted at those premises that pose the greatest risk and are known to cause the greatest problems.

2.05 The licensing authority will aim to reduce inconvenience, confusion and inconsistency by co-ordinating inspections and visits with the fire authority, police, building control and environmental health officers as appropriate.

Annual Fees for Premises Licences, and Club Premises Certificates

- 2.06 The Police Reform and Social Responsibility Act 2011 introduced a requirement for Licensing Authorities to suspend Premises Licences and Club Premises Certificates when the annual fee is not paid by the due date.
- 2.07 Where a licence or certificate holder disputes the presented fee, or claims an administrative error prior to the annual fee due date, the suspension will start after the 21 day permitted grace period has expired.

Other relevant matters

2.08 Adult entertainment.

The Licensing Authority has adopted Schedule 4 of the Local Government (Miscellaneous Provisions) Act 1982 and premises offering regular entertainment of a sexual nature must be licensed as a sex establishment under those provisions. The Council acknowledges that there is an exemption which allows sexual entertainment to be provided at premises licensed under the Licensing Act 2003, as long as it is provided on no more than 11 occasions within 12 months and with at least 1 month between each occasion. Premises using this exemption should ensure that procedures are in place to exclude children when entertainment of this nature is offered.

2.09 Gaming machines in licensed premises - Automatic entitlement.

There is provision in the Gambling Act 2005 (GA2005) for premises licensed to sell alcohol for consumption on the premises to automatically have two gaming machines of category C and/or D.

2.10 Gaming Machine Permit

If a premises wishes to have more than 2 machines of categories C and/or D, then it needs to apply for a permit and the Council will consider that application based upon the licensing objectives, any guidance issued by the Gambling Commission under section 25 of the Act, and such matters as licensing officers consider relevant.

2.11 Exempt Gaming

Premises licensed under the Licensing Act 2003 may offer gaming such as poker and bingo provided the stakes and prizes do not exceed permitted levels. Details of these limits are available from the Council or the Gambling Commission.

3.0 LICENSING OBJECTIVES

- 3.1 The following sections set out the Licensing Authority's Policy relating specifically to the four licensing objectives
 - the prevention of crime and disorder
 - public safety
 - the prevention of public nuisance
 - the protection of children from harm.
- In each section relating to the objectives, the Licensing Authority has defined its intended outcome in bold type. Each section then lists the influencing factors on the achievement of that objective but, because of the wide variety of premises and activities to which this policy applies, the lists provided are not exhaustive. Applicants should know their premises best and will be expected to address all aspects relevant to the individual style and characteristics of their premises and events.
- 3.3 Further, in each section, a list of possible control measures is provided, to be of assistance to applicants, but again is not intended to be an exhaustive list. Many control measures achieve more than one objective but have not necessarily been listed under each objective. Similarly, applicants will not be required to mention a control measure more than once in their operating schedule.
- The selection of control measures, referred to in 3.3 above, should be based upon a risk assessment of the premises, events, activities and the customers expected to attend (e.g. their age, number, etc.). Whilst the Licensing Authority cannot require such risk assessments to be documented (other than where required by other legislation), it considers such documentation to be good practice and a useful tool in the instruction and training of staff, as well as a sound basis for review by the licence holder, in the event of requiring to make application for variation or in response to changing circumstances/conditions at the premises.
- 3.5 Additional measures may be appropriate on an occasional or specific basis such as when a special event (e.g. popular live band) or promotion (e.g. during major sporting occasions) is planned, which is intended, or likely, to attract larger audiences and/or audiences of a different nature, and which can have a significant impact upon the achievement of the licensing objectives. **Reference must be made in an applicant's operating schedule, where applicable, to**

such occasions and the additional measures that are planned to achieve the licensing objectives.

- The Licensing Authority considers the effective and responsible management of the premises, instruction, training/awareness and supervision of staff and the adoption of best practice to be amongst the most essential control measures for the achievement of all the licensing objectives. For this reason, these elements should be specifically considered and addressed within an applicant's operating schedule.
- In addition, the occupancy capacity for premises, and events as appropriate, is also considered to be an essential factor in achieving the four licensing objectives (except in respect of premises licensed for the consumption of food and/or alcohol off the premises). The Licensing Authority will expect the issue of occupancy capacity to be considered and addressed, where necessary, within an applicant's premises risk assessment.
- 3.8 The design and layout of premises are important in determining capacity, as is the availability and size of exits within recommended travel distances. Other factors should also be considered when assessing the appropriate capacity for premises or events. These could include
 - the nature of the premises or event
 - the availability of alcohol treatment services to the premises or event
 - the nature of the licensable activities being provided
 - the provision or removal of such items as temporary structures, such as a stage, or furniture
 - the number of staff available to supervise customers both ordinarily and in the event of an emergency
 - the age of the customers
 - the attendance by customers with disabilities or whose first language is not English
 - availability of suitable and sufficient sanitary accommodation
 - nature and provision of facilities for ventilation
 - provision of seating
 - retention of room divisions to minimise the effect of any disorderly activity
 - use of separate areas in single-room pubs to minimise the effect of any disorderly activity.
- 3.9 The agreement to a capacity for premises or events should not be interpreted as a requirement to also provide permanent monitoring arrangements such as door staff, attendance clickers or maintenance of attendance records. The Licensing Authority recognises that the person in charge at the premises can often readily assess the occupancy level of the premises without resort to such measures. However, where the capacity is likely to be reached (such as on known busy evenings) and particularly where a special event or promotion is planned, the applicant will be expected to implement additional arrangements that will be put in place to ensure that the capacity of the premises is not exceeded.

4.0 PREVENTION OF CRIME AND DISORDER

- 4.1 East Cambridgeshire District Council is committed to improving further the quality of life for the people of the district by continuing to reduce crime and the fear of crime.
- 4.2 Section 17 of the Crime and Disorder Act 1998 introduced a wide range of measures for preventing crime and disorder and imposed a duty upon East Cambridgeshire District Council, Cambridgeshire Police, Cambridgeshire County Council and others to consider crime and disorder reduction in the exercise of all their duties. The Licensing Act 2003 reinforces this duty for local authorities.
- 4.3 The promotion of the licensing objective to prevent crime and disorder places a responsibility on licence holders to become key partners in achieving this objective. Applicants will be expected to demonstrate in their operating schedule that suitable and sufficient measures have been identified and will be implemented and maintained to reduce or prevent crime and disorder on and in the vicinity of their premises, relevant to the individual style and characteristics of their premises and events.
- 4.4 When addressing the issue of crime and disorder, the applicant should demonstrate that those factors that impact upon crime and disorder have been considered. These could include
 - under-age drinking
 - · drunkenness on premises
 - public drunkenness
 - drugs
 - violent behaviour
 - anti-social behaviour.
 - alcohol pricing, and marketing
- 4.5 The following examples of good management practice are given to assist applicants who may wish to take account of them when preparing their operating schedule, having regard to their particular type of premises and/or activities:
 - effective and responsible management of premises
 - training and supervision of staff
 - adoption of best practice guidance (e.g. licensing trade voluntary codes of practice, including those relating to drinks promotions)

- acceptance of accredited 'proof of age' cards e.g. PASS, locally approved 'proof of age' cards e.g. 'Prove It' and/or 'new type' UK driving licences with photographic ID
- provision of effective CCTV in and around premises (e.g. CCTV systems may need to be checked to ensure they are fit for purpose, the evidential quality of the images provided may need to comply with the Home Office Scientific Development Branch Guidance on Public Space CCTV Systems, there may be a requirement for the system to be compatible to and connected to the Streetsafe East Cambridgeshire CCTV Control Room for the purposes of monitoring and recording if on the public highway)
- employment of Security Industry Authority licensed door supervisors
- provision of toughened or plastic drinking vessels
- provision of secure, deposit boxes for confiscated items ('sin bins')
- provision of security measures, such as lighting outside premises
- membership of local 'Pubwatch' schemes or similar organisations.
- Within the operating schedule for premises from which alcohol will be sold, the premises licence holder must specify a personal licence holder as the 'Designated Premises Supervisor' (DPS). The Licensing Authority will normally expect the premises licence holder to give the DPS the day-to-day responsibility for running the premises. Although there is no legal obligation for the DPS to be on the premises at all times, the Licensing Authority acknowledges that the premises licence holder and the DPS, in particular with regard to the sale of alcohol, remain responsible at all times, including in their absence from the premises, for compliance with the terms of the Licensing Act 2003 and conditions attached to the premises licence to promote the licensing objectives. In addition to the DPS holding a personal licence, the Licensing Authority would strongly encourage the DPS to undergo additional training and to have experience commensurate with the nature and style of entertainment provided and the capacity of the premises.
- 4.7 Whilst the Licensing Act 2003 requires each sale of alcohol to be made or authorised by a personal licence holder, there is no requirement for every sale to be made by a personal licence holder or for them to be personally present at every transaction. In determining whether real authorisation is given, the Guidance issued by the Secretary of State encourages the practice of an overt act of authorisation, such as a specific written statement being given by personal licence holders to persons not holding a personal licence to make sales of alcohol in their absence.
- 4.8 Certain temporary events are not required to be licensed but can be notified to the Licensing Authority using the Temporary Event Notice procedure. However, depending upon the nature and location of such events, these can have serious crime and disorder implications. Organisers of these events are encouraged to submit their notification as soon as reasonably practicable, giving at least ten clear working days, or five clear working days (Late TENs) minimum statutory notice, to enable the police, and environmental health to consider them. The Licensing Authority acknowledges that 'working days notice' means working days exclusive of the day on which the event is to start and exclusive of the day on which the notice is given.

5.0 PUBLIC SAFETY

- 5.1 East Cambridgeshire District Council is committed to ensuring that the safety of any person visiting or working in licensed premises is not compromised. To this end, applicants will be expected to demonstrate in their operating schedule that suitable and sufficient measures have been identified and will be implemented and maintained to ensure public safety, relevant to the individual style and characteristics of their premises and events.
- When addressing the issue of public safety, an applicant must demonstrate that those factors that impact upon the standards of public safety have been considered. These could include
 - the occupancy capacity of the premises
 - the age, design and layout of the premises, including means of escape in the event of fire
 - the nature of the licensable activities to be provided, in particular the sale or supply of alcohol, and/or the provision of music and dancing and including whether those activities are of a temporary or permanent nature
 - the hours of operation (differentiating the hours of opening from the hours when licensable activities are provided, if different)
 - customer profile (e.g. age, disability)
 - the use of special effects such as lasers, pyrotechnics, smoke machines, foam machines, etc.
- 5.3 The following examples of good management practice are given to assist applicants who may wish to take account of them when preparing their operating schedule, having regard to their particular type of premises and/or activities:
 - suitable and sufficient risk assessments
 - effective and responsible management of premises
 - provision of a sufficient number of people employed or engaged to secure the safety of the premises and patrons
 - appropriate instruction, training and supervision of those employed or engaged to secure the safety of the premises and patrons
 - adoption of best practice guidance (e.g. licensing trade voluntary codes of practice, including those relating to drinks promotions)
 - provision of effective CCTV in and around premises (e.g. CCTV systems may need to be checked to ensure they are fit for purpose, the evidential quality of the images provided may need to comply with the Home Office

Scientific Development Branch Guidance on Public Space CCTV Systems, there may be a requirement for the system to be compatible to and connected to the Streetsafe East Cambridgeshire CCTV Control Room for the purposes of monitoring and recording if on the public highway)

- · provision of toughened or plastic drinking vessels
- implementation of crowd management measures
- proof of regular testing (and certification where appropriate) of procedures, appliances, systems etc. pertinent to safety.

5.4 Counter terrorism and public safety

In accordance with The Terrorism (Protection of Premises) Act 2025, licensed premises are required to implement appropriate measures to mitigate the risk of terrorism. This includes conducting thorough risk assessments to identify potential threats and vulnerabilities, and adopting security measures such as enhanced physical security, staff training, and emergency planning. Premises must also coordinate with local law enforcement and adhere to guidelines provided by the Security Industry Authority. Ensuring the safety and security of patrons is paramount, and these measures are essential to protect the public from the threat of terrorism.

6.0 PREVENTION OF PUBLIC NUISANCE

- 6.1 Licensed premises have a significant potential to impact adversely upon communities through public nuisances that arise from their operation. East Cambridgeshire District Council wishes to maintain and protect the amenity of residents and other businesses from the potential consequence of the operation of licensed premises, whilst recognising the valuable cultural, social and business importance that such premises provide.
- 6.2 The Licensing Authority intends to interpret "public nuisance" in its widest sense and takes it to include such issues as noise, light, odour, litter and anti-social behaviour, where these matters impact upon those living, working or otherwise engaged in normal activity in an area.
- 6.3 Applicants need to be clear that the Licensing Authority will normally apply stricter conditions, including controls on licensing hours, where licensed premises are in residential areas and where relevant representations have been received. Conversely, premises for which it can be demonstrated have effective measures planned to prevent public nuisance may be suitable for 24-hour opening.
- In the case of shops, stores and supermarkets selling alcohol, the Licensing Authority will normally permit the hours during which alcohol is sold to match the normal trading hours unless there are exceptional reasons relating to disturbance or disorder.
- 6.5 Applicants will be expected to demonstrate in their operating schedule that suitable and sufficient measures have been identified and will be implemented and maintained to prevent public nuisance, relevant to the individual style and characteristics of their premises and events.
- When addressing the issue of prevention of public nuisance, the applicant must demonstrate that those factors that impact on the likelihood of public nuisance have been considered. These may include
 - the location of premises and proximity to residential and other noise sensitive premises, such as hospitals, hospices and places of worship
 - the hours of opening, particularly between 23.00 and 07.00
 - the nature of activities to be provided, including whether those activities are
 of a temporary or permanent nature and whether they are to be held inside
 or outside premises

- the design and layout of premises and, in particular, the presence of noiselimiting features
- the occupancy capacity of the premises
- the availability of public transport
- 'wind down period' between the end of the licensable activities and closure of the premises
- last admission time.
- 6.7 The following examples of control measures are given to assist applicants who may need to take account of them in their operating schedule, having regard to their particular type of premises and/or activities:
 - effective and responsible management of premises
 - appropriate instruction, training and supervision of those employed or engaged to prevent incidents of public nuisance, e.g. to ensure customers leave quietly
 - control of operating hours for all or parts (e.g. garden areas) of premises, including such matters as deliveries
 - adoption of best practice guidance (e.g. licensing trade voluntary codes of practice, including those relating to drinks promotions)
 - installation of soundproofing, air conditioning, acoustic lobbies and sound limitation devices
 - management of people, including staff, and traffic (and resulting queues) arriving and leaving premises
 - liaison with public transport providers
 - siting of external lighting, including security lighting
 - management arrangements for collection and disposal of litter
 - effective ventilation systems to prevent nuisance from odour.

7.0 PROTECTION OF CHILDREN FROM HARM

- 7.1 The protection of children from harm is a most important issue. It is hoped that family-friendly premises will thrive but the risk of harm to children remains a paramount consideration when determining applications.
- 7.2 The general relaxation in the Licensing Act giving accompanied children greater access to licensed premises is a positive step, aimed at bringing about a social change in family-friendly leisure. Clearly, this relaxation places additional responsibilities upon licence holders. However, it is also recognised that parents and others accompanying children also have responsibilities.
- 7.3 The protection of children from harm includes the protection of children from moral, psychological and physical harm. Potential harm can come from interactions with other persons, and from the broadcast of media such as, the exhibition of films, or the transmission of live broadcast programmes or social media whilst on licensed premises.
- 7.4 The Licensing Authority considers that, on the one hand, there should be no presumption of giving children access or, on the other hand, no presumption of preventing their access to licensed premises. The Licensing Authority has no intention of imposing conditions requiring the admission of children and where no licensing restriction is appropriate, admission of children will remain entirely a matter for the discretion of the individual licensee or club, or person who has given a temporary event notice, subject to compliance with the general provisions of the 2003 Act.
- 7.5 Applicants will be expected to demonstrate in their operating schedule that suitable and sufficient measures have been identified and will be implemented and maintained to protect children from harm, relevant to the individual style and characteristics of their premises and events.
- 7.6 Whilst children may be protected adequately from harm by the action taken to protect adults, they may also need special consideration and no policy can anticipate every situation. When addressing the issue of protecting children from harm, the applicant must demonstrate that those factors that impact upon harm to children have been considered. Areas that will give particular concern in respect of children include

- where entertainment or services of an adult or sexual nature are commonly provided
- where there have been convictions of members of the current staff at the premises for serving alcohol to minors or with evidence of under-age drinking
- where there's a known association with drug taking or dealing
- where there's a known association with the provision of illicit goods
- where the premises or event supplying alcohol is in close proximity to services where young and/or vulnerable persons may frequent
- where there is a strong element of gambling on the premises, and
- where the supply of alcohol for consumption on the premises is the exclusive or primary purpose of the services provided at the premises.
- 7.7 The following examples of control measures are given to assist applicants and are considered to be amongst the most essential that applicants should take account of in their operating schedule, having regard to their particular type of premises and/or activities:
 - effective and responsible management of premises
 - provision of a sufficient number of people employed or engaged to secure the protection of children from harm
 - appropriate instruction, training and supervision of those employed or engaged to secure the protection of children from harm
 - adoption of best practice guidance (e.g. licensing trade voluntary codes of practice, including those relating to drinks promotions)
 - avoiding alcohol branding that is targeted at young persons, such as alcopops
 - limitations on the hours when children may be present, in all or parts of the premises
 - limitations or exclusions by age when certain activities are taking place
 - imposition of requirements for children to be accompanied by an adult
 - acceptance of PASS accredited 'proof of age' cards and/or 'new type' UK driving licences with photographic ID
 - measures to ensure that children do not purchase, acquire or consume alcohol
 - measures to ensure that children are not exposed to incidences of violence or disorder.

These examples can be adopted in any combination.

In the case of film exhibitions, the Licensing Authority will expect licence and certificate holders and those who have given notice of a temporary event within the terms of the 2003 Act to implement measures that restrict children from viewing age-restricted films classified according to the recommendations of the British Board of Film Classification or East Cambridgeshire District Council. In the case of a film exhibition that has not been classified by the BBFC, the Licensing Authority will expect the licensee to submit the media to the Authority for approval, and conduct an assessment of the suitability of the film for exhibition to children and to implement measures that restrict viewing by children if appropriate.

- 7.9 If considered appropriate, the Licensing Authority may require that adult supervisors be checked for suitability to work with children.
- 7.10 The Licensing Authority will rarely impose complete bans on access to children. In exceptional circumstances, conditions restricting access or excluding children completely may be considered appropriate.

Appendix 1 - Table of Delegations of Licensing Functions

Matter to be Dealt With	Licensing Sub-Committee	Officers
Application for a Personal	If police or immigration	If no objection
Licence	enforcement object	made
Application for a Personal Licence with unspent convictions	If police object	If no objection made
Application for Premises Licence/Club Premises Certificate	If a relevant representation is made	If no relevant representation made
Application for Provisional Statement	If a relevant representation is made	If no relevant representation made
Application to vary Premises Licence/Club Registration Certificate	If a relevant representation is made	If no relevant representation made
Application to vary Designated Premises Supervisor	If police object	All other cases
Request to be removed as Designated Premises Supervisor	N/A	All cases
Application for transfer of Premises Licence	If police object	All other cases
Application for Interim Authorities	If police object	All other cases
Application to review Premises Licence/Club Premises Certificate	All cases	N/A
Decision on whether a complaint is irrelevant, frivolous, vexatious, etc	N/A	All cases
Decision to object when local authority is a consultee and not the lead authority	N/A	All cases
Determination of an objection to a Temporary Event Notice	All cases	N/A
Minor Variation to a Premises Licence / Club Premises Certificate	N/A	All cases
Determination of application to vary Premises Licence at community premises to include alternative licence condition	If police object	All other cases
Decision whether to consult other responsible authorities on minor variation application.	N/A	All cases
Determination of minor variation application	N/A	All cases

EQUALITY IMPACT ASSESSMENT (EIA) FORM

Name of Policy:	Licensing Act 2003 – Statement of Licensing Policy			
Lead Officer (responsible for assessment):	Stewart Broome			
Department:	Licensing			
Others Involved in the Assessment (i.e. peer review, external challenge):				
Date EIA Completed:	14/8/2025			
What is an Equality Impact Assessment (El	A)?			
those who will be affected by the policy's aims of (EIA) process helps us to assess the implication discrimination, tackle inequality, develop a be resources efficiently, and adhere to the transpectuality Duty. The word 'policy', in this context, includes the any policy, procedure or practice - both in proposals for restructuring, redundancies at (a) What is the policy trying to achieve? in	rocess, it is important to consider any potential risks to be by its implementation. The Equality Impact Assessment and so our decisions on the whole community, to eliminate exter understanding of the community we serve, target barency and accountability element of the Public Sector the different things that the Council does. It includes a employment and service delivery. It also includes and changes to service provision. The What is the aim/purpose of the policy? Is it affected by mes do we want to achieve from the policy? How will the			
It is a requirement under section 5 of the Licensing Act 2003 to have and review a statement of				
(b) Who are its main beneficiaries? i.e. who will be affected by the policy?				
Persons wishing to conduct licensable activiti	es			
(c) Is the EIA informed by any information or background data (quantitative or qualitative)? i.e. consultations, complaints, applications received, allocations/take-up, satisfaction rates, performance indicators, access audits, census data, benchmarking, workforce profile etc.				
Yes – a full consultation took place between 2	21 June 2025 and 1 August 2025			
groups in the community, on the groutick all that apply)	o cause a positive or negative impact on different nds of any of the protected characteristics? (please			
Gender R Disability S Gender Reassignment N	ge eligion and Belief exual Orientation larriage & Civil Partnership aring Responsibilities			

Please explain any impact identified: i.e. What do you already know about equality impact or need? Is there any evidence that there is a higher or lower take-up by particular groups? Have there

been any demographic changes or trends locally? Are there any barriers to accessing the policy or service?

No

- (e) Does the policy have a differential impact on different groups?
- (f) Is the impact adverse (i.e. less favourable)?
- (g) Does it have the potential to disadvantage or discriminate unfairly against any of the groups in a way that is unlawful?

NO
NO
NO

(h) How have you engaged stakeholders in gathering evidence or testing the policy proposals? Who was involved, how and when where they engaged? Does the evidence show potential for differential impact? How will you mitigate any negative impacts? Where there is the potential for an adverse impact that cannot be addressed immediately, these should be highlighted in your recommendations and objectives at the end of the EIA.

No. Policy amendments are purely legislative. Public consultation held between 21 June 2025 and 1 August 2025

(i) Summarise the findings of your research and/or consultation (please use a separate sheet if necessary).

The updates are due to legislative changes, and do not introduce anything outside of this. Due to this I am happy that no person will be placed at a disadvantage.

(j) What are the risks associated with the policy in relation to differential impact and unmet needs/requirements? i.e. reputation, financial, breach of legislation, service exclusion, lack of resources, lack of cooperation, insufficient budget etc.

None

(k) Use the information gathered in the earlier stages of your EIA to make a judgement on whether there is the potential for the policy to result in unlawful discrimination or a less favourable impact on any group in the community, and what changes (if any) need to be made to the policy.

Option 1:	No major change - the evidence shows that the policy is robust and no	X
	potential for discrimination.	
Option 2:	Adjust the policy - to remove barriers or to better promote equality.	
Option 3:	Continue the policy - despite potential for adverse impact or missed	
	opportunity to promote equality, provided you have satisfied yourself that	
	it does not unlawfully discriminate.	
Option 4:	Stop and remove the policy – if the policy shows adverse effects that	
	cannot be justified.	

(I) Where you have identified the potential for adverse impact, what action can be taken to remove or mitigate against the potential for the policy to unlawfully discriminate or impact less favourably on one or more communities in a way that cannot be justified? Include key activities that are likely to have the greatest impact (max. 6). Identified actions should be specified in detail for the first year but there may be further longer term actions which need to be considered. To ensure that your actions are more than just a list of good intentions, include for each: the person responsible for its completion, a timescale for completion, any cost implications and how these will be addressed. It is essential that you incorporate these actions into your service plans.

^{*} The Consultation Register is available to assist staff in consulting with the Council's stakeholders.

East Cambridgeshire District Council			
This completed EIA will need to be countersigned by your Head of Service. Please forward completed and signed forms to the Principal HR Officer.			
All completed EIAs will need to scrutinised and verified by the Council's Equal Opportunities Working Group (EOWG) and published on the Council's Intranet to demonstrate to local people that the Council			
is actively engaged in tackling potential discrimination and improving its practices in relation to equalities. Please be aware that may be asked to attend a half-an-hour session to summarise the			
findings of the EIA to the Scrutiny and Verification panel.			illialise lile
Signatures:			
	Stewart Broome	.	14/8/2025
Completing Officer:		Date:	
Head of Service:	Stewart Broome	Date:	14/8/2025

AGENDA ITEM 6

TITLE: HACKNEY CARRIAGE FARES - CONSIDERATION OF REQUEST FROM TRADE TO INCREASE FARES

Committee: Licensing Committee

Date: 10 September 2025

Author: Stewart Broome, Licensing Manager

Report number: AA43

Contact officer:

Stewart Broome, Licensing Manager

stewart.broome@eastcambs.gov.uk, 01353 616287, SF204, The Grange, Ely

1.0 Issue

1.1 To consider increasing the fares payable by members of the public to use an East Cambridgeshire District Council taxi following a formal request from members of the taxi trade.

2.0 Recommendations

2.1 That Members consider the content of this report, and instruct officers to vary the existing Table of Fares using the proposed Table of Fares contained in **Table 7**, to take effect from **1 October 2025**, subject to the statutory consultation process, as detailed in paragraphs 3.3 and 3.4 below.

3.0 Background

- 3.1 Section 65 of the Local Government (Miscellaneous Provisions) Act 1976 ("the 1976 Act") gives the Council power to set fares within the district for the time and distance travelled and all other charges in connection with the hire of hackney carriages. Such fares are specified in a "Table of Fares" which may be varied from time to time.
- 3.2 Hackney Carriage Drivers are at liberty to charge fares lower than the specified Table of Fares, but are not permitted to charge higher fares for journeys taking place wholly within the district. Journeys commencing outside of the district (due to the driver undertaking a pre-booked journey) do not need to be charged in accordance with the approved fare chart. However, journeys commencing within the district and ending outside of the district must be charged by the meter unless an agreement to pay more than the metered fare is made with the customer in advance of the journey commencing.

- 3.3 The law requires that any change to the "Table of Fares" must be advertised publicly in at least one local newspaper for a period of not less than 14 days before the proposed change takes effect. The public notice must also be available at the Council offices for inspection free of charge at all reasonable hours during the consultation period.
- 3.4 If no objections are received during the consultation period then the changes outlined in the notice will come into effect on a date stated in the public notice. If objections are received and not withdrawn, they must be considered by the Council and a decision made to set a date for the proposed changes to the Table of Fares (with or without modification having considered any such objections) such change to take effect not later than two months from the original effective date stated in the public notice referred to in paragraph 3.3 above.
- 3.5 The Council last varied its Table of Fares in 2022, with the current Table of Fares (**Table 8 in this report**) coming into effect on 28 September 2022.

4.0 Discussion

- 4.1 Whenever fares are discussed, it is important to balance the right of the trade to earn a living, whilst at the same time reflecting that any upwards movement will have an impact on the very people the trade rely on to make their living.
- 4.2 With this in mind it is important to take into account as much information as possible when arriving at a decision. The following paragraphs attempt to provide the necessary facts for Members to make an informed decision.

Fuel

- 4.3 Tables 1 and 2 below illustrate the fluctuations in the average UK petrol and diesel prices between September 2022 and July 2025. Overall, these tables show a steady fall in fuel prices between these two dates.
- 4.4 The current average cost at the time of writing this report is shown in the tables as £133.9 a litre for petrol and £141.1 for diesel.

Table 1 - Petrol

Month	2022	2023	2024	2025
January	N/A	148.8	139.5	136.5
February	N/A	147.9	142.9	139.0
March	N/A	146.9	144.7	137.9
April	N/A	145.9	148.5	134.9
May	N/A	144.6	149.2	132.0
June	N/A	142.9	145.1	131.4
July	N/A	142.8	144.6	133.9
August	N/A	147.8	141.9	N/A
September	167.6	154.1	136.5	N/A
October	162.8	155.1	133.9	N/A

November	164.4	152.4	134.9	N/A
December	154.0	143.8	136.4	N/A

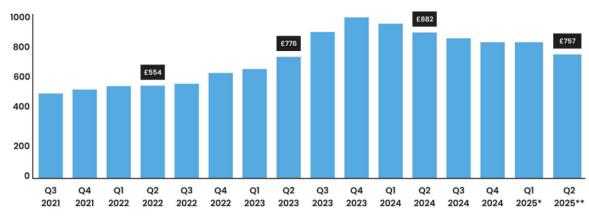
Table 2 - Diesel

Month	2022	2023	2024	2025
January	N/A	171.6	147.9	143.3
February	N/A	169.7	150.3	146.5
March	N/A	167.0	153.8	145.4
April	N/A	162.1	157.5	141.9
May	N/A	155.5	157.1	138.6
June	N/A	145.2	150.7	137.5
July	N/A	144.6	150.6	141.1
August	N/A	150.4	148.5	N/A
September	182.2	158.2	141.6	N/A
October	181.9	162.3	139.1	N/A
November	188.9	160.4	140.1	N/A
December	177.6	150.4	142.5	N/A

- 4.5 In real terms this means that it was costing an average taxi driver with a standard people carrier vehicle type running on diesel £127.54 to fill their 70l tank in September 2022 and is currently costing £98.77.
- 4.6 A random selection of vehicles from the list of licensed Hackney Carriages suggests an average taxi driver currently drives approximately 32,835 miles a year, so this decrease in fuel cost would equate to a £5,253.60 a year fuel cost at 40mpg, compared to £6,788.63 in September 2022. A decrease of £1,535.03.

Vehicle Insurance

4.7 It is not possible to obtain specific taxi insurance price information charted over the 2022 to 2025 period, however, the chart below obtained from a web-based comparison website shows that standard vehicle insurance premiums. They appear to have followed a similar trend to fuel prices in the above time frame.



^{*}Excluding data from March 2025

^{**} Data based on March - May 2025

- 4.8 "Al" powered search results suggest taxi insurance premiums have largely followed the same trend as privately owned standard use vehicles over the 2022 to 2025 period. According to Confused.com the average insurance premium has increased 11% annually since 2022, resulting in premiums being 36% higher in 2025 compared to 2022.
- 4.9 As taxi insurance premiums are significantly higher than standard insurance policies, it is estimated that an average driver would have paid £1,850 per annum in 2022 for their insurance and will now be paying in the region of £2,500 per annum.

Vehicle maintenance and depreciation

- 4.10 The cost of a compliance test in 2022 varied from garage to garage as it does now, but was approximately £55.00 every 6 months for vehicles over 6 years, and every 12 months for vehicles under 6 years of age, and remains largely the same now.
- 4.11 A phone around a number of our approved garages suggests that due to increases in employee NI and other contributory factors, whilst there remains a very competitive market for vehicle servicing and maintenance, they have increased their hourly rates approximately 14% since 2022. They also advised that the costs of parts such as brakes, tyres and oil have increased since 2022, and very noticeably since the beginning of 2025. Most common maintenance parts have increased by around 30% since 2022.

Tyres - £500 per annum
Road duty - £300 per annum
Service - £700 per annum
Brakes - £360 per annum
Depreciation allowance - £3,000 per annum

Total: £4,860 per annum

Licence fees

4.12 Licence fees remain at the same level as 2022

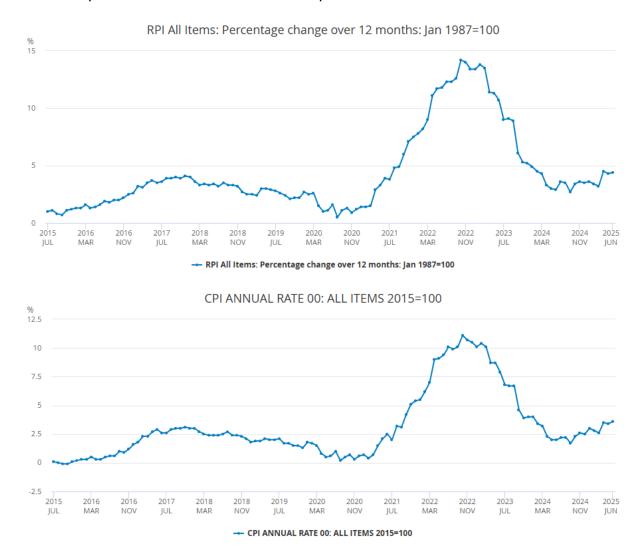
Table 3 – Licensing fees

Driver	Vehicle	Total annual	Cost per
licence	licence	cost	week
£175	£250	£425	£8.17

4.13 In addition to the licence fees, insurance and vehicle compliance testing, licence holders also have to provide a medical certificate every three years, pay for a DVLA licence check annually, and subscribe to the DBS update service. It is estimated that these costs are approximately £45 to £50 per annum.

Inflation

4.14 Given that fuel availability and pricing is a major influencing factor over inflation, it is perhaps not surprising that the RPI and CPI inflation charts below mirror the fuel price fluctuations over the same period.



- 4.15 It is estimated that since the last fares increase in 2022, inflation has in real terms reduced real world income by approximately 7% per year.
- 4.16 To put fares into context, it is useful to estimate how much of an impact the differing factors may have had on the trade's overall income. This is no easy task, as there is no such thing as a standard taxi driver income due to the many variances with working practices. However, it is possible using the Department for Transport's 2023 Private Hire and Taxi Statistics document to create a base model income.
- 4.17 We already know from our database that an average full-time taxi driver in the district covers approximately 32,835 a year at present, but this is total miles covered, not total chargeable miles. To provide a more accurate figure of earning potential it is necessary to reduce this figure by 50% to take into

account so called "dead miles" where a driver returns to the rank, or returns to their home, or may fulfil domestic journeys with no paying passengers on board. Table 4 below shows the results of this.

The mileage rate in brackets reflects the average mileage cost.

Table 4 – Estimated inflationary impact on income

Total chargeable mileage on Rate 1	16,415

Duration of	% of total trips	Total mileage	Total estimated income
trips	by duration	to be charged	using 2022 table of fares
1 mile	3	492	£2,263.20 (£4.60 per trip)
2 miles	19	3119	£10,604.60 (£3.40 per
Z IIIIIES	19	3119	mile)
5 miles	49	8044	£21,557.92 (£2.68 per
J IIIIIes	43	0044	mile)
9 miles	18	2955	£7,298.85 (£2.47 per mile)
25 miles	9	1477	£3,397.10 (£2.30 per mile)
Over 25 miles	2	328	£751.12 (£2.29 per mile)

Total estimated income in 2022	£45,872.79
Total income required in 2025 to offset inflation	£55,506.08
(based on a cumulative 21% increase)	200,000.00

4.18 Table 5 below shows a summary of estimated gains and losses over the past five years.

Table 5 – Effect of savings and costs since 2022

	Fuel	Associate	Vehicle and	Insurance	Inflation	Total
	(Total	d licensing	maintenanc		adjustment	
	cost per	costs	e costs		on earnings	
	annum					
	based on					
	40mpg					
	av.)					
202	£6,788.6	£475.00	£2,142.00	£1,850.0	£45,872.79	
2	3			0		
202	£5,253.6	£475.00	£4,860.00	£2,500.0	£36,239.50	
5	0			0	*	
+/-	-	Zero	+£2,718.00	+£650.00	-£9,633.29	-
	£1,535.0					£11,466.2
	3					6

^{* 2025} estimated income minus 21% inflation.

5.0 Arguments

- 5.1 The information available shows that whilst licensing costs and other associated costs, such as driver medicals, DBS certificates, and compliance testing have remained static over the past three years, post covid inflation is impacting the trade. The costs of purchasing and maintaining suitable EURO 6 second-hand vehicles is significantly higher than it was in 2022.
- 5.2 It should be noted that when it comes to looking at inflationary factors all members of the community are affected, and so it would not be appropriate to consider increasing fares to a point where taxi drivers are the only members of the community who are entirely ring fenced from all of these economic pressures. However, it is important to acknowledge that taxi drivers are affected by both increasing direct business costs and increasing domestic expenditure caused by inflationary factors.
- 5.3 Members of the public choose to use a service when it is reliable, and affordable, and so increasing fares can also have a negative impact on a driver take home pay. Essentially, taxi proprietors only receive an income if they receive a fare paying passenger, whether this is off the rank, the street, or a pre-booked fare. If the price is not affordable people will opt for alternative modes of transport; this may be a private hire vehicle willing to work for a lower fare, or it may see them taking a bus, bike, car share, choosing to walk if the journey is reasonably short, or they may simply choose to use technology and not travel at all.
- 5.4 Whilst each area of the country has unique socio-economic factors to contend with, it is worth noting how the current Table of Fares places us compared to our nearest neighbouring authorities, where similar socio-economic factors exist. See Table 6 below.

Table 6 - Neighbouring authority fares comparison

Council	2 mile fare (Rate 1)	2 mile fare (Rate 2)	Last increase d	Flag rate (Rate 1) (Rate 2 in brackets)
Fenland	£6.20 (6)	£9.30 (4)	2022	£4.00 (£6.00) - 1760 yards (1 mile)
South Cambs	£7.50 (3)	£8.60 (5)	2022	£3.30 (£4.40) – 100.6 yards
Hunts	£8.30 (2)	£12.90 (1)	2022	£2.90 (£3.90) - 110 yards
Cambs City	£8.60 (1)	£9.85 (3)	2024	£3.80 (£5.05) - 98.42 yards
West Suffolk	£7.20 (4)	£10.80 (2)	2022	£4.60 (£6.90) - 1424 yards (1 mile)
City of Peterborough	£6.00 (7)	£7.50 (7)	2022	£3.50 (£4.00) - 1760 yards (1 mile)
East Cambs	£6.80 (5)	£8.40 (6)	2022	£4.60 (£6.20) - 1760 yards (1 mile)

6.0 Conclusion

- 6.1 As detailed in paragraph 5.3 above licensed drivers only earn a living if people use their service, and so increasing fares can actually have a negative impact and result in an income reduction. Having said this, the trade have requested a review of the fares, and the evidence suggests that there is a good case to increase the fares that can be lawfully charged in order to offset the increased financial burdens that the trade is finding itself subjected to.
- 6.2 It is suggested that lowering the flag yardage from 1 mile or 1760yrds to 960yrds, and lowering the flag rate to £4.20 on rate one will increase every journey taken by £1.00, and increasing the rolling rate from 20p to 25p on rate one, and 30p to 35p for rate two would create an overall increase in fares of approximately 20% across all fares and travel times. Table 7 (below) illustrates how this could be achieved, and Table 8 (on the next page) shows the current fares chart:

Table 7 - Recommended ECDC Table of Fares

Table 1 - Necollii	Hended L	CDC Table of Fares	•			•
	First	For each 160		_		
	960	yards (146.3	Waiting	Two		Five
Rate	yards	meters) or	time per	mile		mile
	(644	uncompleted part	minute	cost	t	cost
	meters)	thereof				
Rate 1		£0.25		£8.2	Λ	£16.45
7am to 9pm	£4.20	(£2.75 per mile)	£0.40	(+20%		(+20%)
Mon – Sat		(£2.75 per fille)		(+207	′0)	(+2070)
Rate 2						
9pm to 7am Mon – Sat						
and Sunday 7am until	£6.20	£0.25	£0.40	£10.2	20	£15.00
7am Monday and Bank	20.20	(£2.75 per mile)	20.40	(+20%	6)	(+20%)
Holidays (excl.				•	•	
Christmas & New Year)						
Rate 3						
9pm Christmas Eve to		CO 25		040.0		COE 45
7am 27 th December and	£8.00	£0.35	£0.40	£13.6		£25.15
9pm New Year's Eve to		(£3.85 per mile)		(+20%	′0)	(+20%)
[·] 7am 2 nd January						
Each passenger in exces	Each passenger in excess of one (persons under the age of 18, and			nd £	£0.	25 per
person(s) accompanying	a passen	ger who requires ass	sistance du	е р	ers	on, per
to their physical or	mental he	ealth shall not be cou	ınted)			trip
	Soiling	phorae		No	Not to exceed	
	Soiling o	marge			£	150.

Table 8 - Current ECDC Table of Fares

l Rate I	irst nile	For each 160 yards or uncompleted part thereof	Waiting time per minute	Two mile cost	Five mile cost	
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Rate 1 7am to 9pm Monday to Saturday (excl. Bank Holidays)	£4.60	£0.20 (£2.20 per mile)	£0.40	£6.80	£13.40
Rate 2 9pm to 7am Monday to Saturday and Sunday 7am to 7am Monday (excl. Bank Holidays)	£6.20	£0.20 (£2.20 per mile)	£0.40	£8.40	£15.00
Rate 3 All Bank Holidays & 9pm Christmas Eve to 7am 27 th December and 9pm New Year's Eve to 7am 2 nd January	£8.00	£0.30 (£3.30 per mile)	£0.40	£11.30	£21.20
Each passenger in exc age of 18, and person(who requires assistance health sha	£0.25 pe	er person	, per trip		
Soi	ling cha	rge	Not to	exceed	£150.

7.0 Additional Implications Assessment

7.1 In the table below, please put Yes or No in each box:

Financial Implications	Legal Implications	Human Resources (HR) Implications
Yes	Yes	No
Equality Impact Assessment (EIA)	Carbon Impact Assessment (CIA)	Data Protection Impact Assessment (DPIA)
No	No	No

Financial implications

7.2 From a taxi proprietor's point of view the recommendation in this report would see a driver earning an average of 20% more than they currently do using the Department for Transport's 2023 Private Hire and Taxi Statistics document, see Table 9 below.

Table 9 - Impact comparison on income if recommendation is followed

Total chargeable miles on Rate 1

Duration of trips	% of total trips by duration	Total mileage to be charged	Total estimated income current	Total estimated income future
1 mile	3	492	£2,263.20 (£4.60 per trip)	£2,681.40 (£5.45 per trip)
2 miles	19	3119	£10,604.60 (£3.40 per mile)	£12,787.90 (£4.10 per mile)
5 miles	49	8044	£21,557.92 (£2.68 per mile)	£26,464.76 (£3.29 per mile)
9 miles	18	2955	£7,298.85 (£2.47 per mile)	£9,012.75 (£3.05 per mile)
25 miles	9	1477	£3,397.10 (£2.30 per mile)	£4,224.22 (£2.86 per mile)
Over 25 miles	2	328	£751.12 (£2.29 per mile)	£934.80 (£2.85 per mile)

Total estimated income	£45,872.79	£56,105.83
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D:ff	. (40,000,04 /.000/)
Difference	+£10,233.04 (+22%)

7.2 From a customer point of view, the lowering of the initial flag yardage from one mile to approximately 6/11ths of a mile with a lower flag rate will see their average trip increase by £0.85 per journey on rate one.

Commuters returning to the city prior to 9pm will still benefit from accessing rate 1 charges.

- 7.3 From an operator's point of view, these changes should enable them to cover the associated costs of employing drivers for unsociable hours, and the increases should also allow them to continue to invest in their fleet, especially the drive towards lower CO² emitting vehicles.
- 7.4 The recommended increase will place the Council's rate 1 fares 3rd (3rd in 2022) and our rate 2 fares also 3rd (5th in 2022) compared to our neighbouring authorities.

Table 10 - Post increase neighbouring fares comparison

Council	2 mile fare (Rate 1)	2 mile fare (Rate 2)
Fenland	£6.20 (6)	£9.30 (5)

South Cambs	£7.50 (4)	£8.60 (6)
Hunts	£8.30 (2)	£12.90 (1)
Cambs City	£8.60 (1)	£9.85(4)
West Suffolk	£7.20 (5)	£10.80 (2)
City of Peterborough	£6.00 (7)	£7.50 (7)
East Cambs	£8.20 (3)	£10.20 (3)

Legal Implications

- 7.5 As mentioned in paragraph 3.3 of this report, any change made to the Table of Fares must be advertised and any comments received as a result of this consultation must be considered by Members at a further committee which must be held within two months of the date of commencement specified in the original notice published. Due to this, it is further recommended that **1 October 2025** is used as the date of commencement. The cost of this notice is covered in the licensing budget. Failure to follow these regulations would result in an unlawful tariff of fares that cannot be enforced.
- 7.6 Officer time has been required to prepare this report, and will be required to deal with the consultation exercise. Member time has been required to consider this report, and may be required if comments are received. These costs will come out of the Licensing Department's budget.
- 7.7 An Equality Impact Assessment (EIA) has been completed showing there is no adverse impact on the community if Members follow the Officer recommendations at this stage. Members of the trade, public and representative organisations will be invited to submit comments via the required public consultation, and should any comments be submitted these will be heard at a future hearing.
- 8.0 Appendices
- 8.1 None

Background Documents	Location	Contact Officer
The Local Government (Miscellaneous Provisions) Act 1976	Room SF208 The Grange, Ely	Stewart Broome Senior Licensing Officer (01353) 616477
Department for Transport's - 2023 Private Hire and Taxi Statistics		
RAC website		
Office for National Statistics		

Licensing Committee Annual Agenda Plan

Lead Officer: Stewart Broome, Licensing Manager

Democratic Services Officer: Patrick Adams

Wed 8 Oct 2025	10:00am	
Chair's Announcements	Democratic Services	
Licensing Officer's Update	Stewart Broome, Licensing Manager	
Forward Agenda Plan	Democratic Services	

Wed 19 Nov 2025	10:00am	
Chair's Announcements	Democratic Services	
Annual licensing fees review	Stewart Broome, Licensing Manager	
Taxi fares	Stewart Broome, Licensing Manager	
Licensing Officer's Update	Stewart Broome, Licensing Manager	
Forward Agenda Plan	Democratic Services	

Wed 21 Jan 2026	10:00am
Chair's Announcements	Democratic Services
Licensing Officer's Update	Stewart Broome, Licensing Manager
Forward Agenda Plan	Democratic Services

Wed 11 Feb 2026	10:00am	
Chair's Announcements	Democratic Services	
Licensing Officer's Update	Stewart Broome, Licensing Manager	
Forward Agenda Plan	Democratic Services	

Wed 11 Mar 2025	10:00am	
Chair's Announcements	Democratic Services	
Licensing Officer's Update	Stewart Broome, Licensing Manager	
Forward Agenda Plan	Democratic Services	

Wed 13 May 206	10:00am
Chair's Announcements	Democratic Services
Licensing Officer's Update	Stewart Broome, Licensing Manager
Forward Agenda Plan	Democratic Services